

# LIFELINES

The Resilient Infrastructure Opportunity



WORLD BANK GROUP



**GFDRR**  
Global Facility for Disaster Reduction and Recovery





# **Resilient Infrastructure?**



# Resilient Infrastructure?



## Resilience of infrastructure *assets*

Resilient infrastructure is less costly to maintain and repair



An aerial photograph of a coastal city, likely San Francisco, showing a bridge crossing a body of water. The image is tinted with a blue and green color scheme.

# Resilient Infrastructure?

*services*

*assets*

**Resilience of infrastructure *services***

Resilient infrastructure provides more reliable services



# Resilient Infrastructure?

*users*

*services*

*assets*

## **Resilience of infrastructure *users***

Resilient infrastructure makes people better able to cope with and recover from shocks





People wait in line for water after the 2010 earthquake in Port au Prince, Haiti.





A traffic jam after flooding  
in Chiangrai, Thailand







The background of the slide is a light gray map showing a dense network of city streets and roads. The lines are thin and light gray, creating a complex web across the entire slide.

# Resilient Infrastructure?

Infrastructure able to deliver *the services users need* during and after a natural hazard





Diagnosis



Solutions

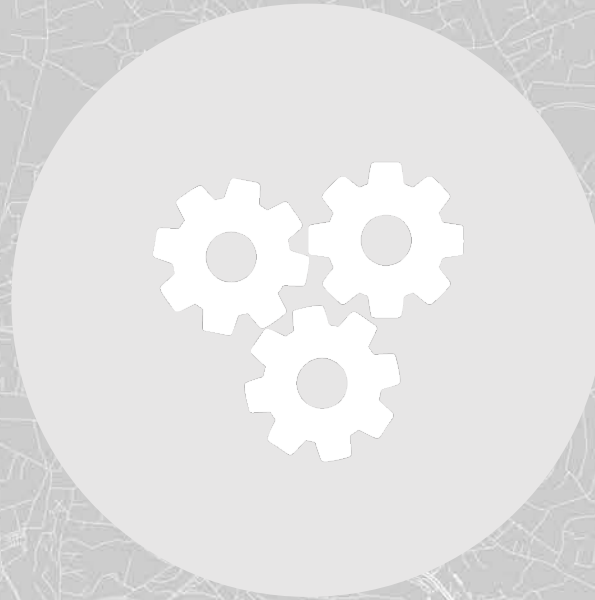


Recommendations





**Diagnosis**



Solutions



Recommendations

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The lack of resilient infrastructure is harming people and firms



## Natural Shocks



## Infrastructure



Firms

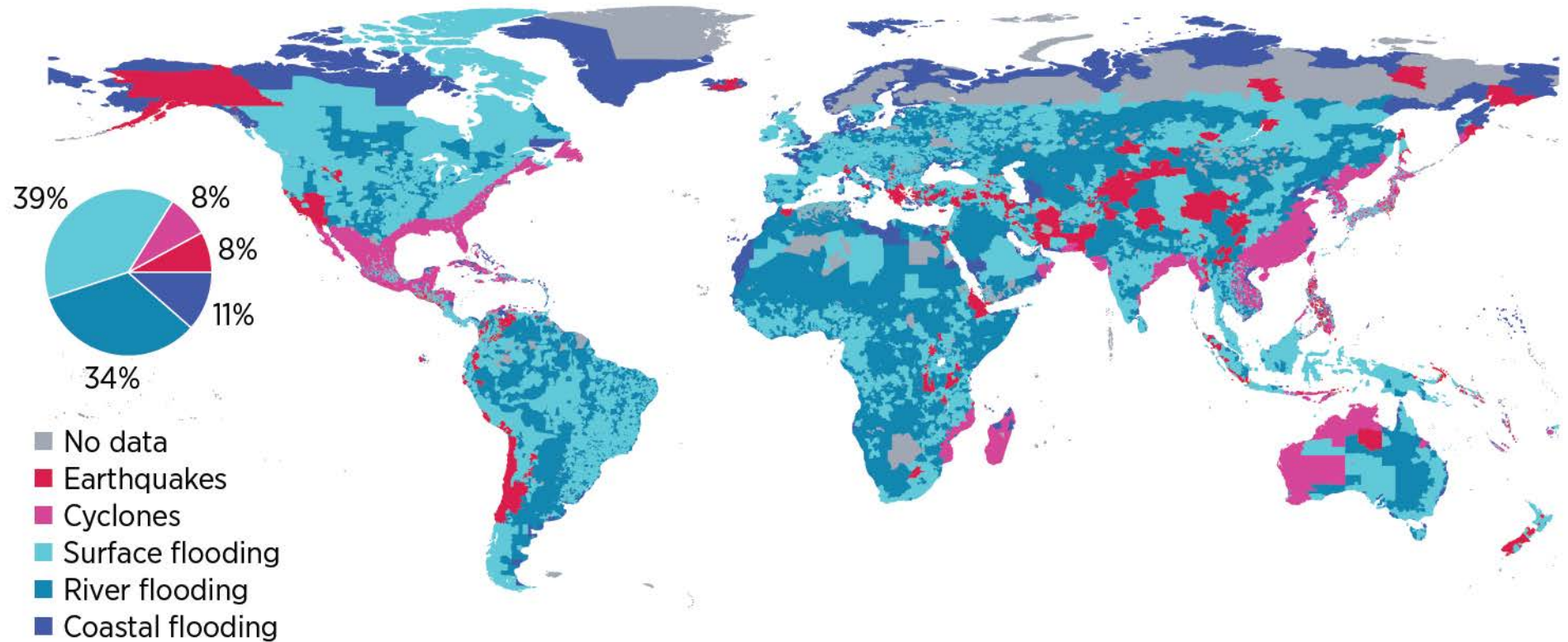


People





# Damages and repair costs are significant ...



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**\$30 billion**

Annual global damages to transport and power generation

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**\$18 billion**

Annual damages to low- and middle-income countries



# ... but repairs are only part of the problem.

## \$391–\$647 billion

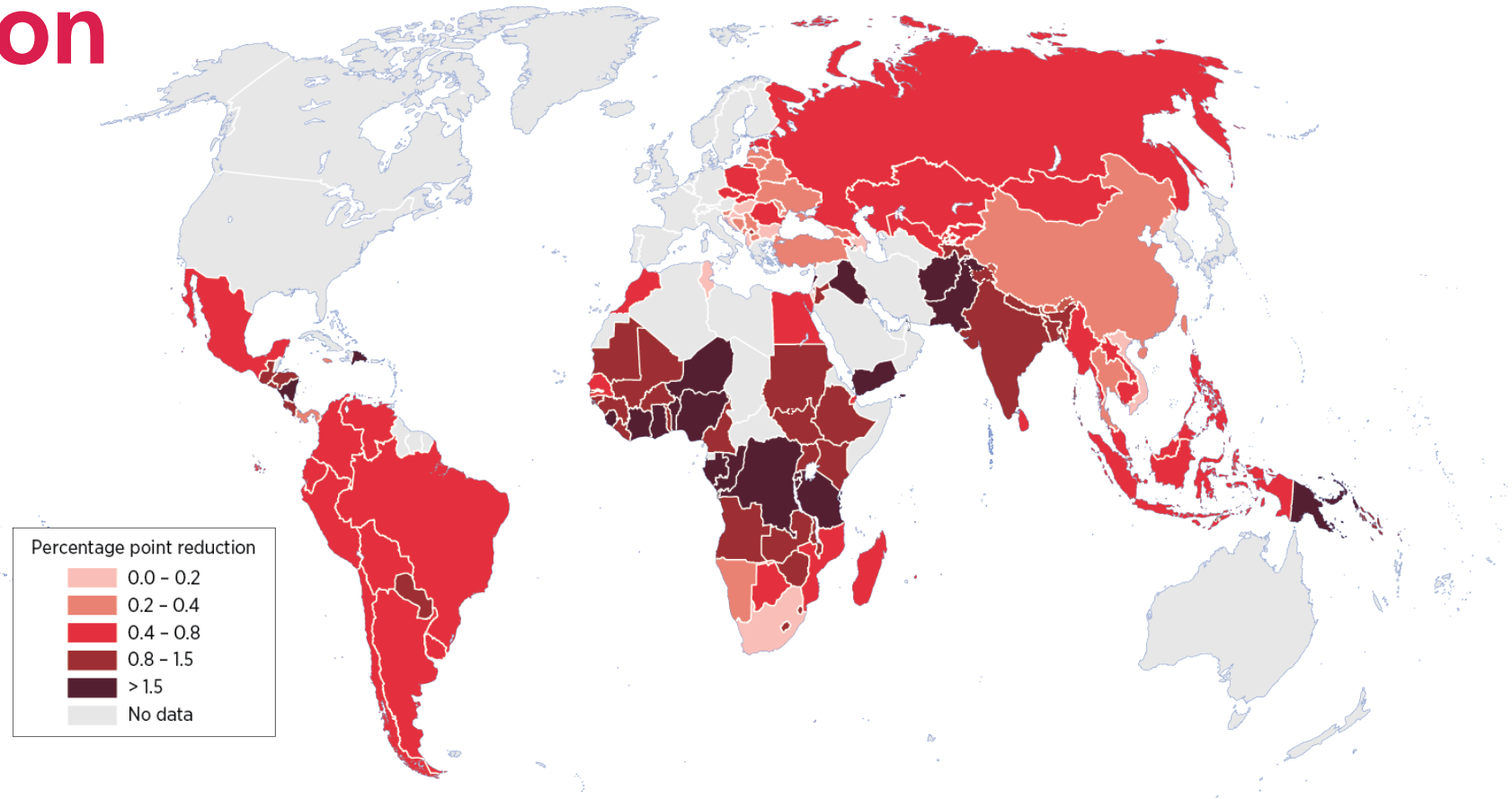
The annual cost of infrastructure disruptions on households and firms in developing countries.

### Firms

- Reduced utilization rate (\$151 billion)
- Lost sales (\$82 billion)
- Self-generation costs (\$65 billion)
- Increased inventories
- More expensive localization choices
- Higher barriers for entry of new firms
- Less competition and innovation
- Labor-biased technologies

### Household

- Willingness-to-pay (\$90–\$343 billion)
- Health expenditures (\$3–\$6 billion)
- Income impact and gender implications



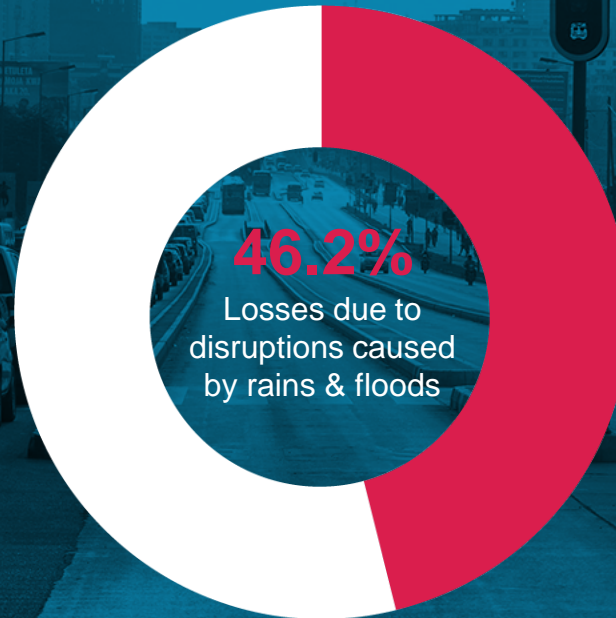


# What fraction is caused by natural hazards?

## Zoom on Tanzania.



Transport



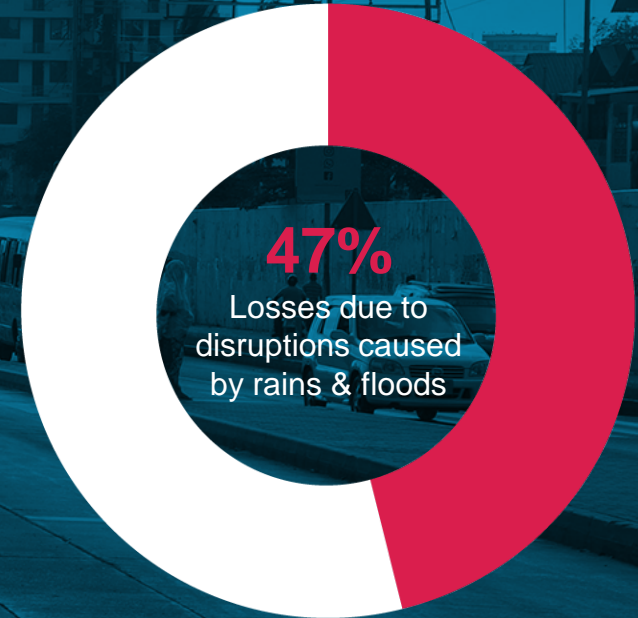
Total utilization losses per year:

**\$640 million**

Or 1.8 percent of GDP



Power



Weather-related losses per year:

**\$250 million**

Or 0.7 percent of GDP





Diagnosis



**Solutions**



Recommendations

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Investing in more resilient infrastructure is sound, profitable, and urgent





## Quality infrastructure

### **Resilience of infrastructure *users***

Resilient infrastructure makes people better able to cope with and recover from shocks

### **Resilience of infrastructure *services***

Resilient infrastructure provides more reliable services

### **Resilience of infrastructure *assets***

Resilient infrastructure is less costly to maintain and repair





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# Starting from engineering options

| Type                    | Natural hazard |                            | Component                                  | Critical system/component  |   | Damage probability |          | Incremental cost (including quality control) |
|-------------------------|----------------|----------------------------|--|--|---|--------------------|----------|--|
|                         | Hazard         | Intensity                  |  | Engineering improvement  | Quality improvement   | Baseline           | Improved |  |
| Urban (roadway) bridges | EQ motion      | Mw 7<br>PGA 0.4g           | Bridge superstructure, abutments, footings | Use CA or Japan seismic design, columns as fuse                                    | Construction inspection, testing, qualify contractors                         | 0.35               | 0.04     | 0.2  |
|                         | Liquefaction   | PGD 250 mm                 | Bridge foundation                          | H pile or prestressed pile foundation  | Geotechnical testing, construction inspection                                 | 0.4                | 0.1      | 0.3  |
|                         | Wind           | Small events               | Connection of diaphragms to steel girders  | Reduce dissipation-induced fatigue cracking, redundant nonfracture critical design | Inspection of welded connections, reduce section loss by corrosion prevention | 0.1                | 0.03     | 0.05   |
|                         | Flood          | Large events               | Pier and abutment foundations              | Mitigation of local scour, use rocks or pier walls                                 | Regular inspection, construction quality control                              | 0.03               | 0.02     | 0.01   |
|                         | Landslide      | N/A                        |  |  |   |                    |          |  |
| Unpaved tertiary roads  | EQ motion      | Mw 7<br>PGA 0.4g           | Road surface and underlying material       | Provide seismic reinforcement, compact the underlying material                     | Use earthquake-resistant foundations  | 0.1                | 0.05     | 0.1  |
|                         | Liquefaction   | Large PGD: more than 0.3 m | Road surface and underlying material       | Provide reinforcement against large ground displacement                            | Soil improvement, avoid areas vulnerable to liquefaction                      | 0.1                | 0.05     | 0.05   |
|                         | Wind           | N/A                        |  |  |   |                    |          |  |
|                         | Flood          | Large floods               | Road surface                               | Provide barriers, improve drainage   | Maintain the roads  | 0.1                | 0.05     | 0.03   |
|                         | Landslide      | ND                         | Road surface                               | Add retaining wall, stabilize slope, shotcrete, soil nails                         | Construction monitoring   | 0.2                | 0.02     | 0.05   |

Source: Miyamoto International (2019)





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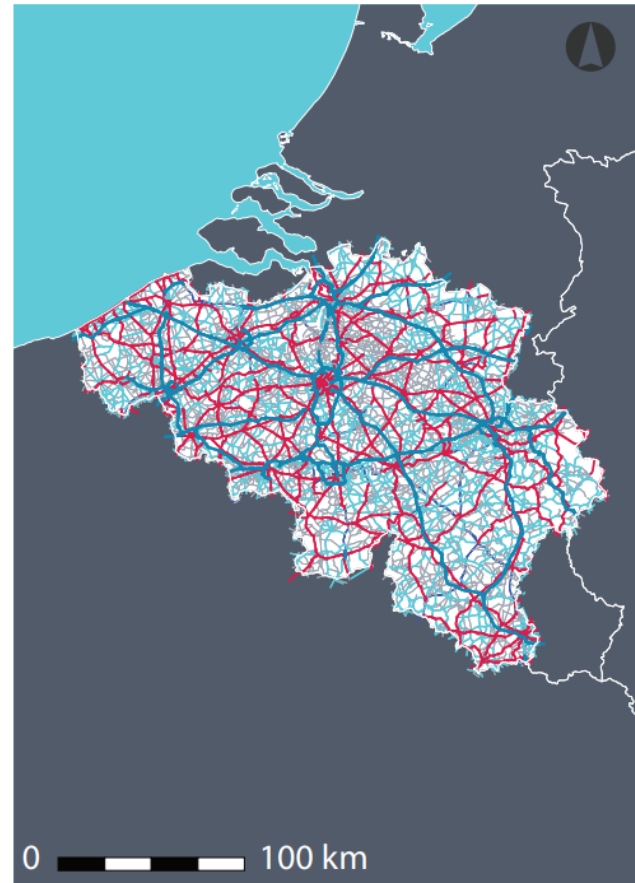
Resilient infrastructure is less costly to maintain and repair



# Asset and system vulnerabilities can be very different

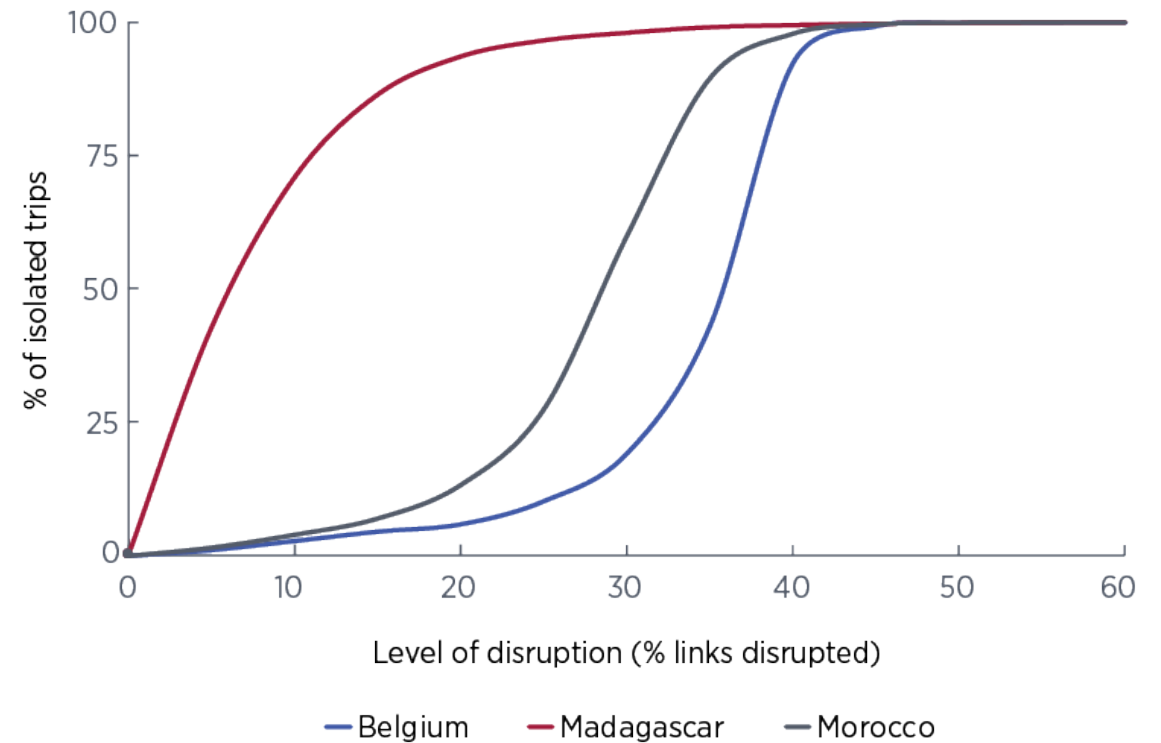
a. Transport network, Belgium

b. Transport network, Madagascar



— Motorway — Primary — Secondary — Trunk — Tertiary

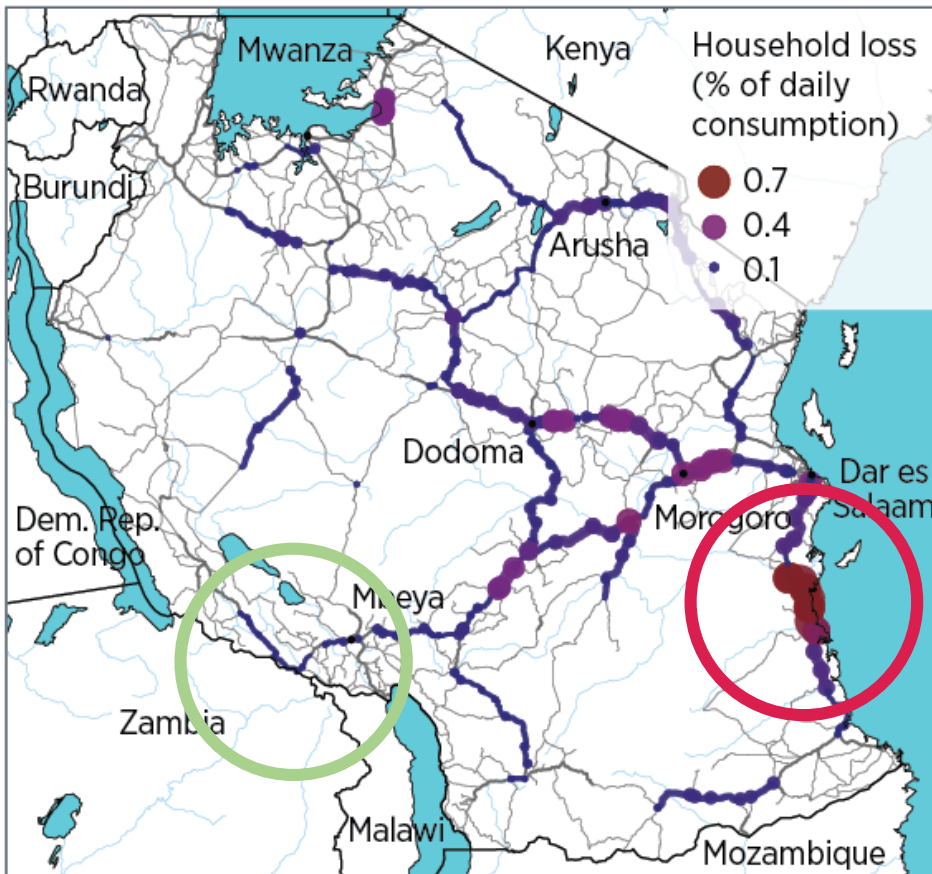
Examples of functionality loss in a transport system as a function of the percentage of links disrupted



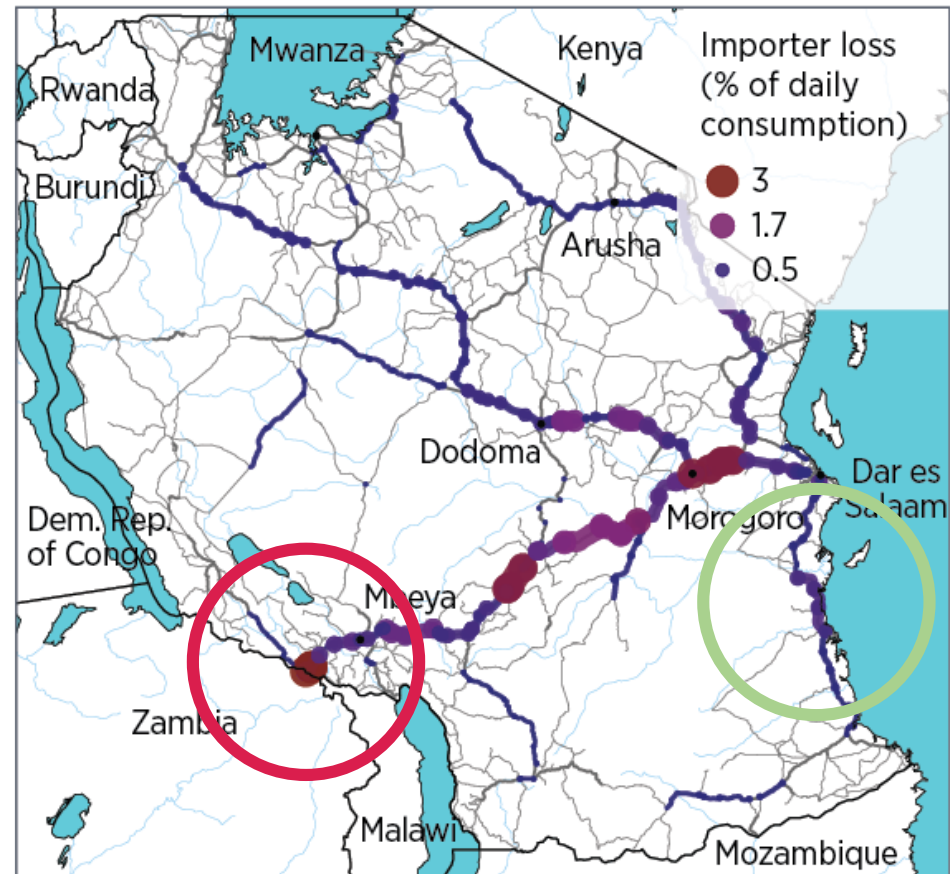


# Criticality analyses show where strengthening is more important and beneficial

a. Impacts of disruption on households



b. Impacts of disruption on international clients



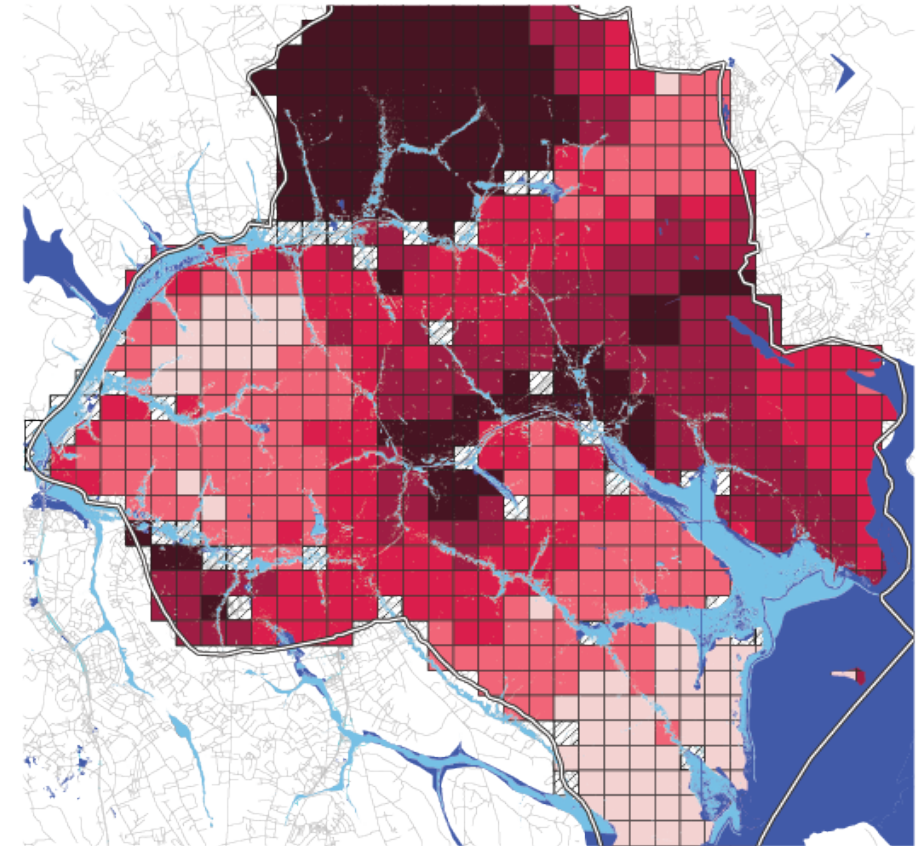


# Criticality analyses show where strengthening is more important and beneficial



Credit: Rachit.14. Licence Creative Commons Attribution-Share Alike 4.0 International

Increases in travel times from locations across Inner Kampala to hospitals in a 10-year flood



Increase in travel time (%)

0-27

27-36

36-47

47-70

>70

Trips no longer possible

10-year flood extent

Bodies of water

Area of analysis

Roads





A wetland park in Colombo helps to mitigate flood risk and offers recreational opportunities, such as bird-watching towers.





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# Opportunities for cheaper resilience by making users better able to manage disruptions



Critical  
services



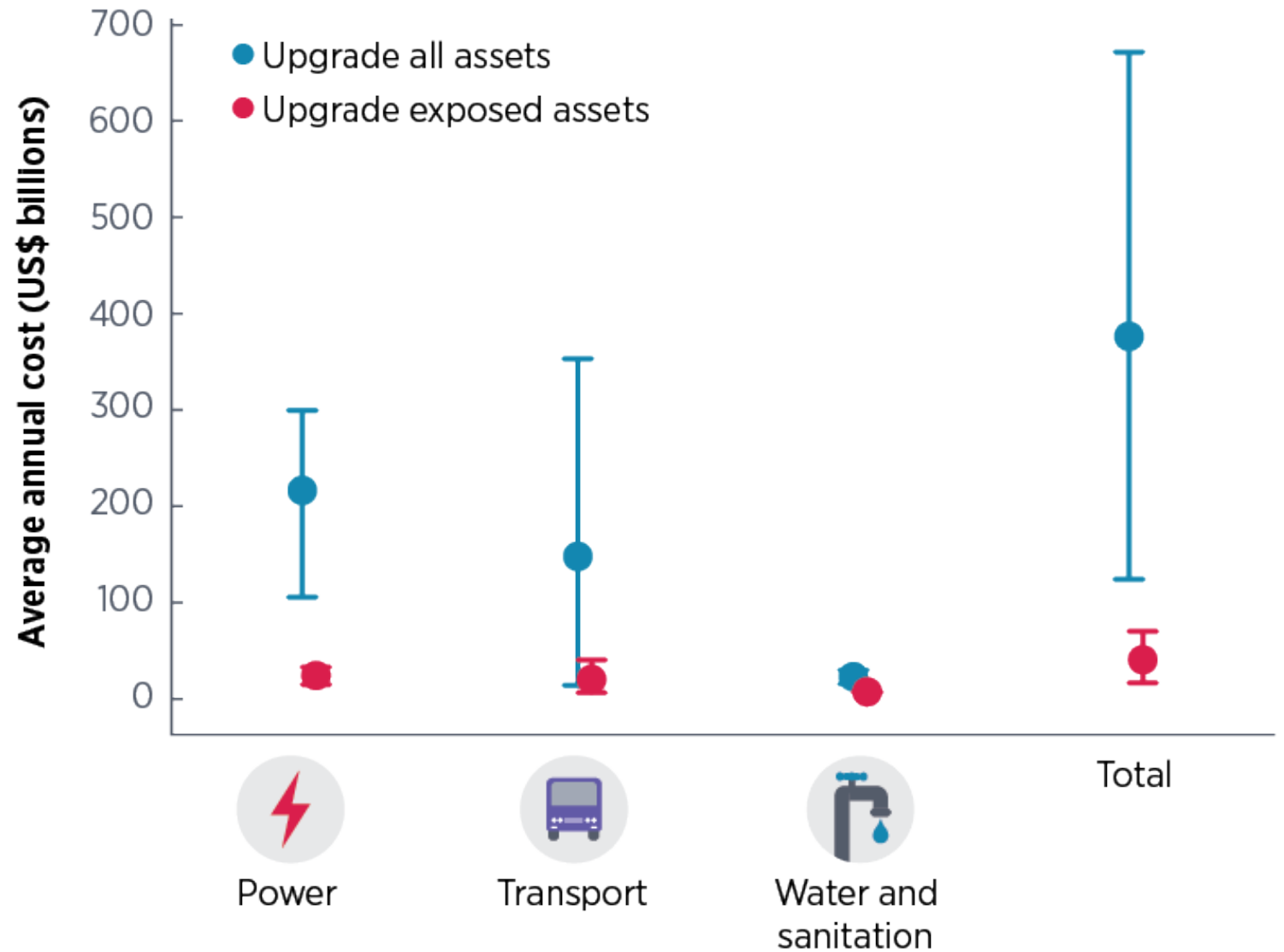
Business  
continuity plans



Home emergency  
supply



**With the right data, strengthening assets would cost \$11–\$65 billion per year—3 percent of total needs**





# Altogether: Investing in resilience is sound, profitable, and urgent

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**\$4**

In net benefit for each \$1 invested in infrastructure resilience

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**\$4.2 trillion**

Net benefit from building new infrastructure to higher resilience standards

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**\$100 billion**

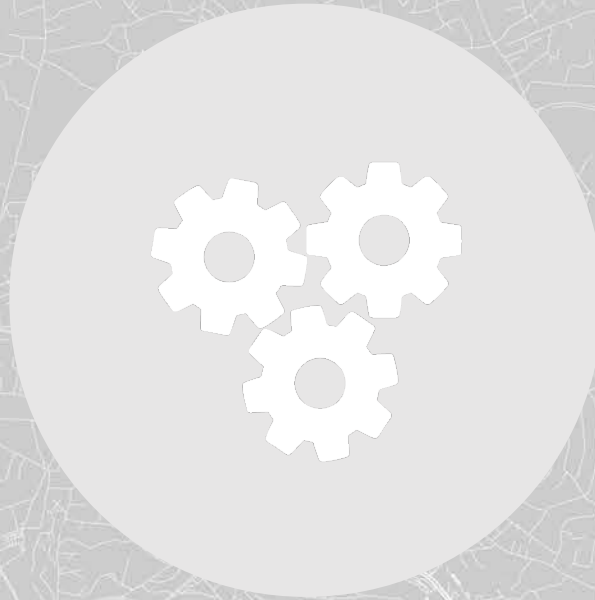
Cost of delaying action by one year







Diagnosis



Solutions



**Recommendations**

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Good infrastructure management is the necessary basis for resilient infrastructure—but targeted actions are also needed.



# Five obstacles to making infrastructure more resilient

O B S T A C L E S   T O  
I N F R A S T R U C T U R E  
M A N A G E M E N T

Poor design,  
operation, and  
maintenance of  
infrastructure  
systems



Get the  
basics right



# Five obstacles to making infrastructure more resilient

## OBSTACLES TO INFRASTRUCTURE MANAGEMENT

Poor design,  
operation, and  
maintenance of  
infrastructure  
systems



Get the  
basics right

## OBSTACLES TO INFRASTRUCTURE RESILIENCE

Political  
economy,  
coordination  
failures



Build institutions  
for resilience

Lack of  
incentives to  
increase  
resilience



Create  
regulations and  
incentives for  
resilience

Inadequate data,  
models, skills,  
or tools



Improve  
decision-making

Affordability  
and financing  
constraints



Provide  
financing



# A menu of actions for countries to build their strategy

| Recommendation                                      | Actions   |
|---|---|
| 1: Get the basics right                             | <ul style="list-style-type: none"><li>1.1: Introduce and enforce regulations, construction codes, and procurement rules</li><li>1.2: Create systems for appropriate infrastructure operation, maintenance, and postincident response</li><li>1.3: Provide appropriate funding and financing for infrastructure planning, construction, and maintenance</li></ul>  |
| 2: Build institutions for resilience                | <ul style="list-style-type: none"><li>2.1: Implement a whole-of-government approach to resilient infrastructure, building on existing regulatory systems</li><li>2.2: Identify critical infrastructure and define acceptable and intolerable risk levels</li><li>2.3: Ensure equitable access to resilient infrastructure</li></ul>   |
| 3: Create regulations and incentives for resilience | <ul style="list-style-type: none"><li>3.1: Consider resilience objectives in master plans, standards, and regulations and adjust them regularly to account for climate change</li><li>3.2: Create economic incentives for service providers to offer resilient infrastructure assets and services</li><li>3.3: Ensure that infrastructure regulations are consistent with risk-informed land use plans and guide development toward safer areas</li></ul> |
| 4: Improve decision making                          | <ul style="list-style-type: none"><li>4.1: Invest in freely accessible natural hazard and climate change data</li><li>4.2: Make robust decisions and minimize the potential for regret and catastrophic failures</li><li>4.3: Build the skills needed to use data and models and mobilize the know-how of the private sector</li></ul>  |
| 5: Provide financing                                | <ul style="list-style-type: none"><li>5.1: Provide adequate funding to include risk assessments in master plans and early project design</li><li>5.2: Develop a government-wide financial protection strategy and contingency plans</li><li>5.3: Promote transparency to better inform investors and decision makers</li></ul>  |

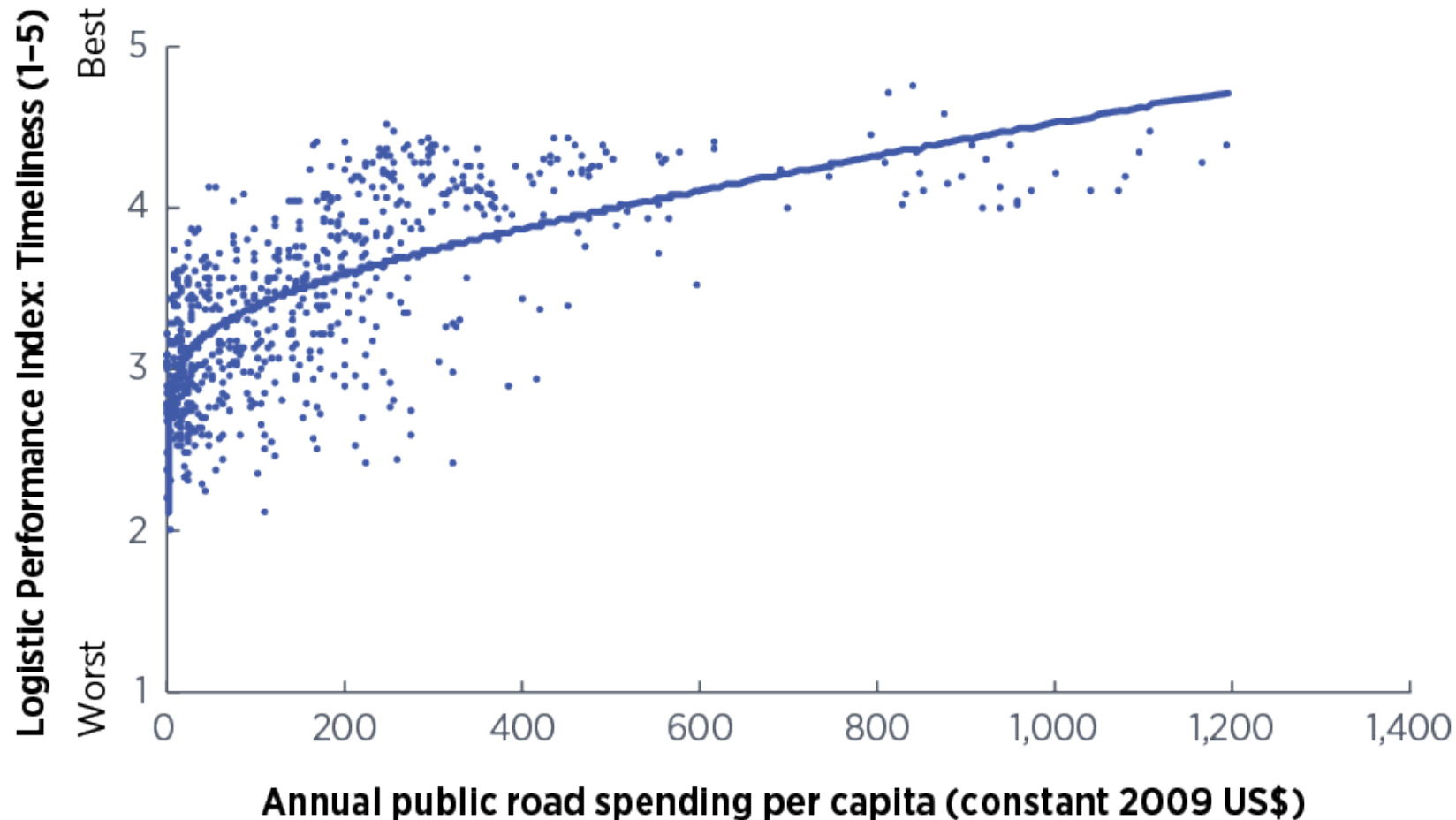




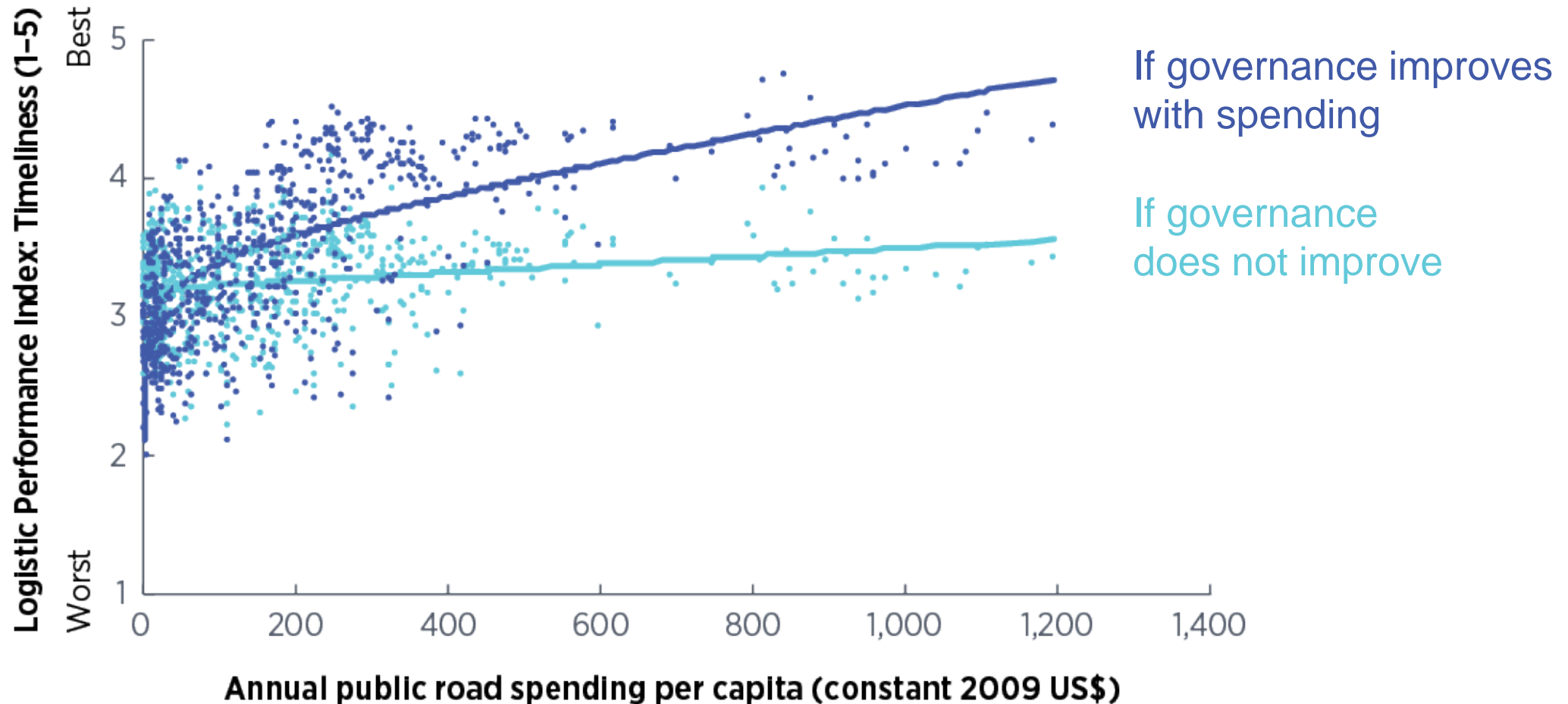
A municipal worker cleans a drainage canal in Beira, Mozambique, to prevent clogging.



# Spending more improves the reliability of transportation systems ...



... but only if governance improves as well





# Priority areas for financial support—how can we spend better?

## FULL INFRASTRUCTURE COSTS

### COST TO REGULATORS AND GOVERNMENT

Master planning,  
regulation design,  
and enforcement

Data and model  
development, research,  
training, education

### LIFECYCLE COST TO (PUBLIC OR PRIVATE) INFRASTRUCTURE SERVICE PROVIDERS

Project design  
and preparation

Upfront  
investment cost

Operational costs

Maintenance and  
repair costs (and  
decommissioning)

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**Maintenance** and  
repair costs (and  
decommissioning)

For instance, \$1 invested in maintenance is worth \$1.5 in new investment



# Team members

- The report has been prepared by a team led by Stephane Hallegatte, with Jun Rentschler and Julie Rozenberg.
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- **Water sector:** Zhimin Mao, working with Laura Bonzanigo, Xi Hu, Elco Koks, Weeho Lim, Raghav Pant, Patrick Ray, Clementine Stip, Jacob Tracy, and Conrad Zorn.
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- **Telecommunication sector:** Himmat Sandhu and Siddhartha Raja.
- **Firm and household surveys:** Jun Rentschler, with Paolo Avner, Johannes Braese, Alvina Erman, Nick Jones, Martin Kornejew, Sadick Nassoro, Marguerite Obolensky, Samet Sahin, and Eugene Tan.
- **Resilient industries and supply chains:** Shinji Ayuha, Célian Colon, Etienne Raffi Kechichian, Maryia Markhvida, Nah Yoon Shin, Shoko Takemoto and Brian Walsh.
- **Public-private partnerships:** Sanae Sasamori and Naho Shibuya
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- **External advisors:** Yasuyuki Todo, Adam Rose, Guillaume Prudent-Richard
- **Sponsored by the Japan—World Bank Program for Mainstreaming Disaster Risk Management in Developing Countries and the Global Facility for Disaster Reduction and Recovery (GFDRR).**



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